

## Message Text

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12

ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-09 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

GAC-01 NIC-01 SAJ-01 CU-04 RSR-01 /100 W  
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R 140638 Z APR 73

FM AMEMBASSY WARSAW  
TO SECSTATE WASHDC 3480  
INFO AMEMBASSY BELGRADE  
USMISSION BERLIN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY MOSCOW  
AMCONSUL MUNICH  
AMEMBASSY PRAGUE  
AMEMBASSY SOFIA  
AMCONSUL POZNAN

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E. O. 11652: N/A

TAGS: PINT, PL

SUBJ: YOUTH GROUP FEDERATION CREATED

1. SUMMARY: THE FEDERATION OF SOCIALIST UNIONS OF POLISH YOUTH (FSZMP) WAS CALLED INTO BEING APRIL 11 AT A MEETING OF THE MAIN BOARDS OF THE FIVE POLISH YOUTH ORGANIZATIONS. FIRST SECRETARY GIEREK MET WITH THE YOUTH LEADERS FOLLOWING THIS "HISTORIC EVENT", WHICH IS THE LATEST STEP IN THE REGIME'S CAMPAIGN TO REORGANIZE AND "INTEGRATE" THE POLISH YOUTH MOVEMENT. THERE ARE INDICATIONS THAT THE NEW FEDERATION WILL SHARPLY CURTAIL -- AND PERHAPS ELIMINATE-- THE AUTONOMY OF EXISTING YOUTH GROUPS. END SUMMARY.

2. THE LATEST, AND PERHAPS MOST IMPORTANT, STEP IN THE REGIME'S CAMPAIGN TO REORGANIZE AND INTEGRATE THE POLISH  
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YOUTH MOVEMENT WAS TAKEN IN WARSAW APRIL 11 AT A MEETING OF THE MAIN BOARDS OF THE FIVE POLISH YOUTH ORGANIZATIONS: THE UNION OF SOCIALIST YOUTH (ZMS), THE POLISH SCOUTS UNION (ZHP), THE SOCIALIST UNION OF POLISH STUDENTS (SZSP), THE SOCIALIST UNION OF RURAL YOUTH (SZMW) AND THE UNION OF SOCIALIST MILITARY YOUTH (ZSMW). WHILE REPRESENTATIVES OF THE YOUTH ORGANIZATIONS OF OTHER SOCIALIST COUNTRIES LOOKED ON, THE DELEGATES VOTED TO DECLARE THEIR GROUPS MEMBERS OF THE FEDERATION OF SOCIALIST UNIONS OF POLISH YOUTH. THIS DONE, THEY BUSIED THEMSELVES WITH APPROVING THE NEW ORGANIZATIONS' S STATUE AND BY LAWS ( WHICH APPARENTLY HAD BEEN DRAWN UP IN ADVANCE) AND ELECTING ITS LEADERS.

3. THE MANDATE OF THE FSZMP, AS DESCRIBED IN THE DAY'S SPEECHES AND THE ORGANIZATION'S STATUTE, IS AS BROAD AS IT IS VAGUE. THE ORGANIZATION WILL BE CHARGED WITH CREATING A " UNIFIED FRONT FOR IDEOLOGICAL- POLITICAL WORK AMONG ALL YOUNG PEOPLE" AND SETTING FORTH THE PROPER " DIRECTIONS OF ACTIVITY" OF THE MEMBER GROUPS TO INSURE THAT YOUNG PEOPLE ARE BROUGHT UP IN THE CORRECT SPIRIT OF SOCIALISM, INTERNATIONALISM AND PATRIOTISM. WHILE THERE WERE CEREMONIAL REFERENCES TO THE CONTINUED SEPARATE ROLES OF THE FIVE EXISTING YOUTH GROUPS WITHIN THE FEDERATION, THE DOMINANT LEIT- MOTIV OF THE PROCEEDINGS WAS A CALL FOR UNITY TO CONFRONT THE COMMON TASKS OF A NEW AGE OF POLISH SOCIALIST DEVELOPMENT.

4. A CLUE TO THE WIDE AUTHORITY OF THE FEDERATION OVER EXISTING YOUTH GRGUPS IS THE FACT THAT THE FSZMP LEADERSHIP WILL HEAD UP A FULL- BLOWN ADMINISTRATIVE STRUCTURE ON THE CLASSIC COMMUNIST PATTERN, INCLUDING A CENTRAL HIGH COUNCIL AND MAIN BOARD ( BOTH DRAWN FROM THE LEADERSHIP CADRE OF THE MEMBER YOUTH GROUPS), A THREE- MAN SECRETARIAT, AND A NATION- WIDE ORGANIZATION ON THE WOJEWODZTWO AND POWIAT LEVELS. MOREOVER, AN UNCONFIRMED BUT PLAUSIBLE REPORT CLAIMS THAT THE FEDERATION WILL BE KEEPER OF THE EXCHEQUER FOR THE YOUTH MOVEMENT AS A WHOLE-- A ROLE WHICH WOULD OBVIOUSLY ELIMINATE ANY VESTIGES OF INDEPENDENCE FOR THE SEPARATE YOUTH GROUPS.

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5. THE FIRST LEADER OF THE FSZMP IS STANISLAW CIOSEK,

UNTIL RECENTLY PRESIDENT OF THE NOW- DEFUNCT ASSOCIATION OF POLISH STUDENTS ( ZSP). THE FIVE PRESENT YOUTH GROUP LEADERS WILL BE VICE CHAIRMEN. ( A LIST OF THE FSZMP LEADERSHIP IS BEING POUCHED TO THE DEPT).

6. FIRST SECRETARY GIEREK WELCOMED THE CREATION OF THE FSZMP WITH BRIEF COMMENTS FOLLOWING THE INAUGURAL SESSION. OF PARTICULAR INTEREST WAS HIS COMMENT THAT THE FEDERATION WILL " MAINTAIN" THE " SPECIFIC ACTIVITY" AND ACHIEVEMENTS OF THE EXISTING YOUTH ORGANIZATIONS-- ONE OF THE FEW REPORTED REFERENCES TO THE CONTINUED ACTIVITY OF THOSE GROUPS TO COME FROM THE DAY' S PROCEEDINGS.

7. COMMENT: THERE IS APPARENTLY SOME FEELING IN WARSAW THAT THE FEDERATION IN FACT PORTENDS THE COMPLETE UNIFICATION OF THE POLISH YOUTH MOVEMENT IN ALL BUT NAME. ALTHOUGH IT IS PROBABLY TOO EARLY TO PREDICT SUCH AN OUTCOME, THERE IS LITTLE OBVIOUS ROOM FOR YOUTH GROUP AUTONOMY WITHIN THE FSZMP' S SWEEPING MANDATE. GIVEN THE PROPENSITY FOR CENTRALIZATION OF POWER IN A SOCIALIST BUREAUCRACY AND THE APPARENT SIZE OF THE FEDERATION' S PLANNED ADMINISTRATIVE STRUCTURE, THE PROGNOSIS FOR FUTURE INDEPENDENCE OF THE EXISTING GROUPS MUST BE SEEN AS UNFAVORABLE. ALTHOUGH THERE IS SIGNIFICANT OPPOSITION AMONG YOUNG PEOPLE TO THE WHOLE " REORGANIZATION" PROCESS, THIS FACT SEEMS NOT TO HAVE DETERRED THE REGIME, WHICH FROM THE BEGINNING HAS CONDUCTED THE INTEGRATION EXERCISE IN A STRONG- ARM STYLE REMINISCENT OF THE LAST GOMULKA YEARS. DAVIES

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\*\*\* Current Classification \*\*\* LIMITED OFFICIAL USE

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**TAGS:** PINT, PL  
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BERLIN  
BUCHAREST  
BUDAPEST  
EUR  
MOSCOW  
MUNICH

PRAGUE  
SECSTATE WASHDC

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